Health and well being in migrant and ethnic health

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Overview

• Migrant and ethnic groups in a population health context

• What works to reduce health inequalities

• Policy context for action

• NHS Health Scotland’s role
Our vision and mission

Our Strategy 2012-17:
“A FAIRER HEALTHIER SCOTLAND”

Vision

Our vision is a Scotland in which all of our people and communities have a fairer share of the opportunities, resources and confidence to live longer, healthier lives.

Mission

Our mission is to reduce health inequalities and improve health. To do this we will influence policy and practice, informed by evidence, and promote action across public services to deliver greater equality and improved health for all in Scotland.
What causes health inequalities?

Upstream ➔

Fundamental causes
Global forces, political priorities, societal values leading to:
Unequal distribution of power, money and resources

Wider environmental influences
Economic & work
Physical
Educ & learning
Social & cultural
Services

Individual experiences
Economic & work
Physical
Educ & learning
Social & cultural
Services

Effects
Inequalities in the distribution of health and wellbeing

Downstream ➔

INEQUALITIES

HEALTH INEQUALITIES
What causes health inequalities?

Upstream

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- Global forces, political priorities, societal values
- Leading to:
  - Unequal distribution of power, money and resources

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- Inequalities in the distribution of health and wellbeing

INEQUALITIES

HEALTH INEQUALITIES
Minority groups and the public sector

• Population health and inequalities: groups and individuals furthest away from good health and from service provision

• Employment opportunities: staff demographics, social mobility and employment law
Scottish Policy and legislative drivers

Policy
- Equally Well 2008
- Christie Commission Report 2011
- Scottish Budget Equality Statement and NHS Resource Allocation Formula (annual)
- NHS Healthcare Quality Strategy 2010

Legislation
- Equality Act 2010
  - Public Sector Equality Duty
Intervention evidence

• Interventions such as information based campaigns, written materials, messages for the whole population, programmes requiring individual agency are *least likely* to reduce health inequalities

• Interventions such as structural changes in the environment, fiscal policy, welfare support, improving accessibility of services, intensive input for disadvantaged groups are *most likely* to be effective in reducing health inequalities

*Sally Macintyre for Equally Well, 2008*
Intervention evidence

• Interventions such as information based campaigns, written materials, messages for the whole population, programmes requiring individual agency are least likely to reduce health inequalities.

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Sally Macintyre for Equally Well, 2008
Best investments for preventing poor health

1. Programmes to ensure adequate incomes and reduce income inequalities

2. Programmes to reduce unemployment in vulnerable groups or areas

3. Programmes to improve physical environments

4. Programmes that target vulnerable groups by investing in more intensive services and other forms of support for such groups, in the context of universal provision

5. Early years programmes

6. Policies that use regulation and price (for example, Minimum Unit Price or taxes) to reduce risky behaviours.
What do we know about vulnerable groups?

- Deprived areas have higher percentages of single parents (mostly women), people with disabilities, and people from ethnic minority groups (although less significant than in England).

- Scotland is becoming more ethnically diverse: 2 to 4% (102,000 to 211,000) between 2001 and 2011 census; 8% in 2011 if white non-British included.

- Migrant groups include a mix of potentially vulnerable and non-vulnerable groups.

- Health and social needs of groups change over time as migrant groups become established.
Knowledge base in health services

• Small, diverse and rapidly changing population groups, numbers therefore difficult to collect and analyse data for needs assessment

• Local services respond relatively quickly to identified need, eg Roma community in Glasgow; Gypsy Travellers; interpreting services

• Focused asylum seekers and refugee health services in Glasgow but increased dispersal might challenge mainstream services. Access generally good but GBV and mental health problems need more work

• SHELS is a key resource to understand health service use

• Health Inequalities Impact Assessment as an improvement tool for planning programmes and services around minority groups
What is HIIA?

• An integrated approach to impact assessment based on an **equalities and human rights** framework to tackling health inequalities.

• Encourages consideration of the **intersections** of different characteristics and potential impacts on individuals, communities and human rights.

• The tool was developed following a recommendation in *Equally Well* (2008) in collaboration with Health Scotland. Piloted in 2010 with NHS Boards and the Scottish Government. HS leading its use since 2011: [www.healthscotland.com/equalities/hiia/inpractice.aspx](http://www.healthscotland.com/equalities/hiia/inpractice.aspx)
Why do impact assessments?

- Less effective services that fail to address patient's needs
- Increased long term costs - Christie Report
- Cuts in services to vulnerable people - cumulative impact
- Financial loss through fines – unlimited compensation, costly court cases, enforcement action
- Risks – increasing inequality by not impact assessing
- High staff turnover
- Discrimination complaints from patients/workforce
- Population health worsens
- Negative press tarnished reputation
- Increased long term costs
- Less effective services
- More costs
The HIIA process

1. PREPARATION
   Establish steering group and develop introductory narrative

2. SCOPING WORKSHOP
   Identify affected populations and many potential impacts.

3. PRIORITISATION MEETING
   Impacts research questions narrowed based on relevance to equality, scope and other criteria

4. APPRAISAL PHASE
   Evidence is gathered for the prioritised list of impacts and research questions

5. RECOMMENDATIONS
   Make recommendations based on answers to research questions and to mitigate against evidence-informed impacts

6. CONSULTATION AND REPORTING
   Arrangements for consulting on final report, and ensuring recommendations inform decision making. Monitoring arrangements also established
### Three types of evidence

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<th>Routinely collected survey data</th>
<th>Consultation findings</th>
<th>Effective approaches</th>
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<td>E.g. workforce data</td>
<td>Formal consultation on the policy</td>
<td>Impact of similar proposals from published literature</td>
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<td>the proportion of people in different equality groups who will need the service</td>
<td>Informal consultation with stakeholders</td>
<td>Evidence for links between the proposal and health</td>
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<td>Information gathered in previous consultation exercises</td>
<td>Effective interventions from well evaluated programmes</td>
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<td>Expert opinion</td>
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Impact assessment in practice

- **Scottish Government** – Health and Social Care Integration policy, Family-Nurse Partnership policy, Tobacco Control Strategy

- **NHS Boards** – Development of a Primary Care Resource Centre in NHS Fife, Scottish Breast Screening Service Review with NSD, Community Wards with NHS A&A

- **Health Scotland**: all programmes to demonstrate impact assessment, now using HIIA

- **Voluntary sector** – see me’s National Campaign Plan
HIIA Experiences

“The HIIA partly changed the attitudes and understanding of equality issues related to our work, and this changed more positively throughout the year.”

“The HIIA process helped us in decision making for the build, and helped to consider ‘health’ of the population groups rather than focusing on justice of equality groups.”

For more information:

HIIA: Answers to FAQ (June 2014)
Migrant and Ethnic Health Research Strategy for Scotland

- Co-ordinated by NHS Health Scotland, with researchers in migrant and ethnic health from the NHS, universities, the voluntary sector and the Scottish Government

- Focus on the changing ethnic composition, migration trends, research gaps and influencing policy development

- Address the main challenges to knowledge and understanding of migrant and ethnic health
A Fairer, Healthier Scotland for migrant and ethnic groups

• Non-discrimination, human rights and equality
  – Changing the delivery of public services towards equity of access and service provision
  – Using and promoting impact assessment

• Empowerment
  – Promoting opportunity and capacity so that everyone can achieve better outcomes for themselves and families
  – Starting with those communities, families and individuals for whom health is not improving as quickly as the rest of the population
Questions for discussion

• How does the Scottish policy context differ from other countries?

• To what extent does the demographics of migrant and ethnic groups drive policy responses in different countries?

• Other approaches to share?
Thank you!